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ABSTRACT

This document contains nine tables and charts detailing funding of and enrollment in adult education programs throughout the United States at various times since the Adult Education Act (AEA) was first passed in 1965. Presented first are a graph of AEA appropriations from fiscal year (FY) 1984 through FY 1994 and a table detailing AEA appropriations for FY 1995. In the next five tables/graphs, which are designed to illustrate changes in the amount of federal adult education services as federal funds have increased, the following are summarized: State-Administered Basic Grant Program enrollment and federal, state/local, and total funding from FY 1966 through FY 1994; State-Administered Basic Grant Program enrollment by instructional area (adult basic education, adult secondary education, and English as a second language) from FY 1970 through FY 1995; and State-Administered Basic Grant Program expenditure and enrollment data for FY 1991. The final two items, which are designed to clarify the goals, target populations, clients, and services offered by the State-Administered Basic Grant Program, state the program's purpose and detail state-administered basic grant program enrollment by instructional area for FY 1993. (MN)

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Health, Education and Human Services Division

B-260139

February 16, 1995

The Honorable William F. Goodling
ChairmanThe Honorable William L. Clay
Ranking Minority Member
Committee on Economic and
Educational Opportunities
House of RepresentativesThe Honorable Randy "Duke" Cunningham
ChairmanThe Honorable Dale E. Kildee
Ranking Minority Member
Subcommittee on Early Childhood,
Youth and Families
Committee on Economic and
Educational Opportunities
House of Representatives

This letter responds to your request for information on the Adult Education Act (AEA). As we discussed with your staff, we are providing you information in two phases. At this time, we are providing interim, basic program information based primarily on data provided by the U.S. Department of Education. We have not verified these data. For your convenience, we have associated the data with the specific questions agreed upon with your staff.

1. What has been the funding history of the AEA?

Enclosure 1: AEA Federal Appropriations (Fiscal Year
(FY) 1984-94)

Enclosure 2: AEA Appropriations (FY 1995)

For the State-Administered Basic Grant Program, what changes have taken place in the amount of services as federal funds have increased?

Enclosure 3: State-Administered Basic Grant Program
Enrollment and Funding (FY 1966-95)Enclosure 4: State-Administered Basic Grant Program
Funding (FY 1966-95)

GAO/HEHS-95-65R Adult Education Review

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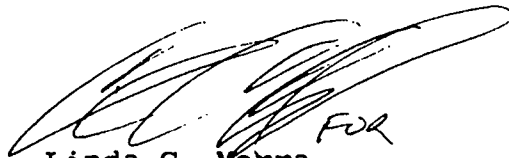
- Enclosure 5: State-Administered Basic Grant Program Enrollment, by Instructional Area (FY 1970-95)
- Enclosure 6: State-Administered Basic Grant Program Enrollment, by Instructional Area (FY 197-95)
- Enclosure 7: State-Administered Basic Grant Program Expenditure and Enrollment Data (FY 1991)

2. What are the goals (purposes) of the State-Administered Basic Grant Program? What are its target populations? Who receives its services? What are the services provided?

- Enclosure 8: AEA/Basic Grant Program Purpose
- Enclosure 9: State-Administered Basic Grant Program Enrollment, by Instructional Area (FY 1993)

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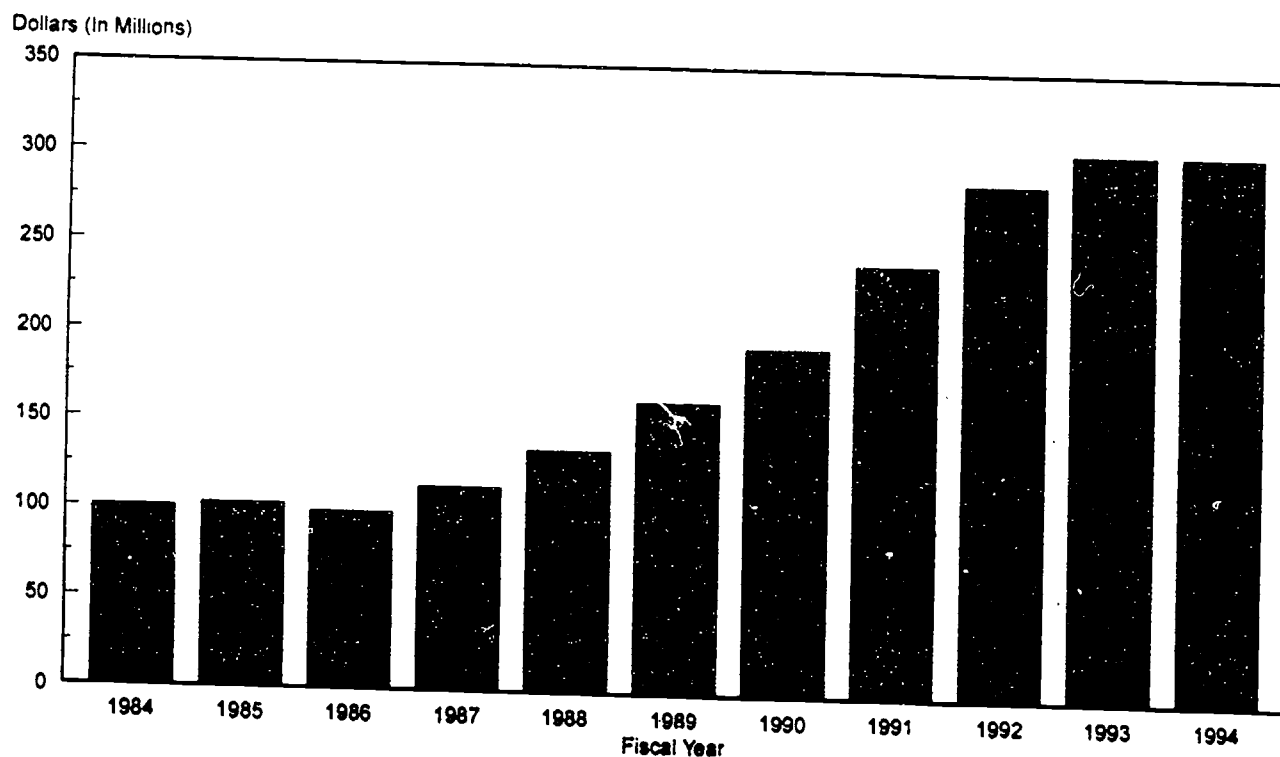
Copies of this report will be sent to other congressional committees and we will make copies available to others on request. We will continue to work with your staff regarding the remainder of your request. If you or your staff have any questions concerning this information, please call me at (202) 512-7014 or Clarence Crawford, Associate Director, at (202) 512-7017.



Linda G. Morra
Director, Education and
Employment Issues

Enclosures - 9

AEA FEDERAL APPROPRIATIONS (FY 1984-94)



Source: U.S. Department of Education.

AEA APPROPRIATIONS (FY 1995)

(Dollars in millions)

| Funded programs | Appropriations |
|--|-----------------------|
| State-Administered Basic Grant Program | \$252.3 |
| National Demonstration Workplace Literacy Partnership Program | 18.7 |
| Literacy Training for Homeless Adults Program | 9.5 |
| State Literacy Resource Centers Program | 7.8 |
| Functional Literacy for State and Local Prisoners Program, and Life Skills for State and Local Prisoners Program | 5.1 |
| Adult education, national programs | |
| Evaluation/Technical Assistance | 3.9 |
| National Institute for Literacy | 4.9 |
| Total | \$302.2 |
| Unfunded programs | |
| Adult Literacy Volunteer Training | -- |
| Adult Migrant Farmworker/Immigrant Education | -- |
| Education Programs for Commercial Drivers | -- |
| English Literacy Grants | -- |
| National Workforce Literacy Strategies Program | -- |
| State-Administered Workplace Literacy Programs | -- |

Source: U.S. Department of Education.

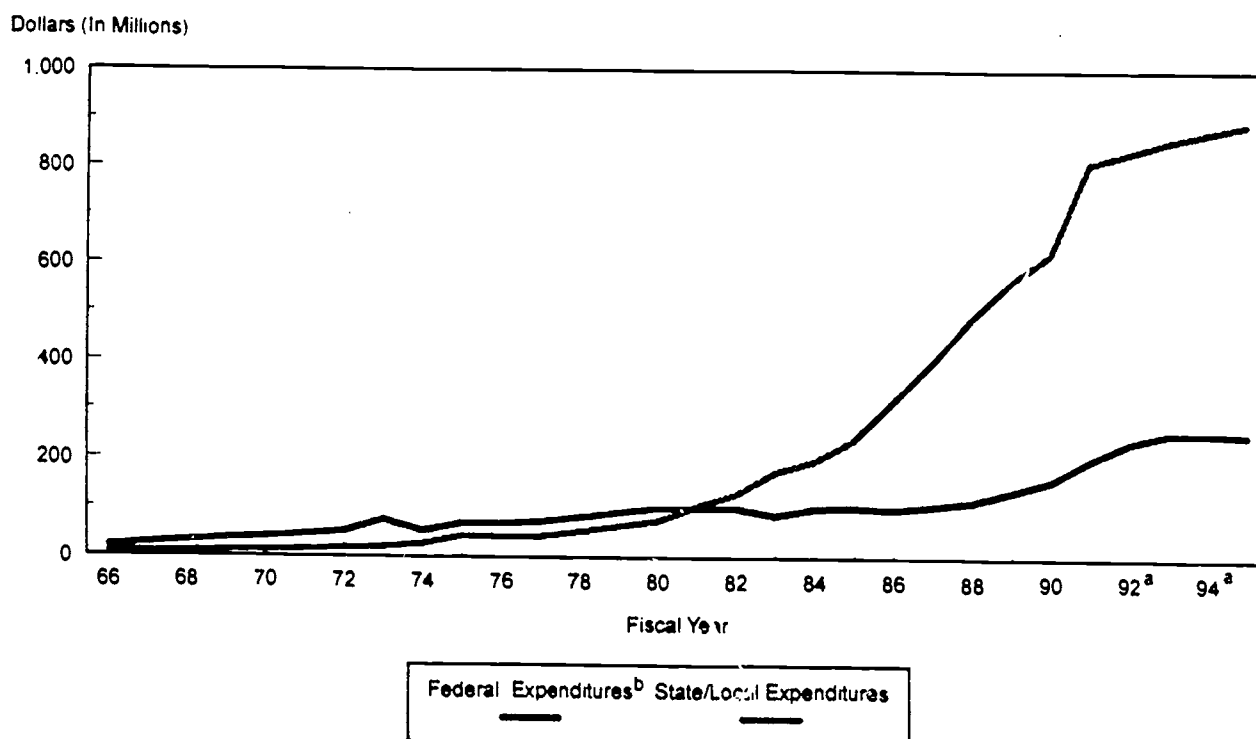
STATE-ADMINISTERED BASIC GRANT PROGRAM
ENROLLMENT AND FUNDING (FY 1966-95)

| Year | Enrollment | Federal expenditures | State and local expenditures | Federal, state, and local expenditures |
|------|------------------------|----------------------|------------------------------|--|
| 1966 | 377,600 | \$19,879,912 | \$9,919,000 | \$29,798,912 |
| 1967 | 388,900 | 26,280,000 | 8,334,000 | 34,614,000 |
| 1968 | 455,700 | 30,590,000 | 9,574,000 | 40,164,000 |
| 1969 | 484,600 | 36,000,000 | 11,686,000 | 47,686,000 |
| 1970 | 535,600 | 40,000,000 | 12,461,000 | 52,461,000 |
| 1971 | 620,900 | 44,866,102 | 15,322,000 | 60,188,102 |
| 1972 | 820,500 | 51,134,000 | 17,371,000 | 68,505,000 |
| 1973 | 822,500 | 74,834,000 | 20,127,000 | 94,961,000 |
| 1974 | 965,100 | 53,286,000 | 27,296,000 | 80,582,000 |
| 1975 | 1,221,200 | 67,500,000 | 43,230,000 | 110,730,000 |
| 1976 | 1,651,100 | 67,500,000 | 41,125,000 | 108,625,000 |
| 1977 | 1,686,300 | 71,500,000 | 41,992,000 | 113,492,000 |
| 1978 | 1,811,100 | 80,500,000 | 51,477,000 | 131,977,000 |
| 1979 | 1,806,300 | 90,750,000 | 63,064,000 | 153,814,000 |
| 1980 | 2,058,000 | 100,000,000 | 74,288,475 | 174,288,475 |
| 1981 | 2,261,300 | 100,000,000 | 104,212,622 | 204,212,622 |
| 1982 | 2,176,900 | 100,000,000 | 128,654,773 | 228,654,773 |
| 1983 | 2,576,300 | 86,400,000 | 172,691,213 | 259,091,213 |
| 1984 | 2,596,500 | 100,000,000 | 196,691,149 | 296,691,149 |
| 1985 | 2,879,100 | 101,963,000 | 240,410,289 | 342,373,289 |
| 1986 | 2,797,500 | 97,579,000 | 319,942,176 | 417,521,176 |
| 1987 | 2,945,600 | 105,981,000 | 400,383,790 | 506,364,790 |
| 1988 | 3,039,400 | 115,367,000 | 491,329,659 | 606,696,659 |
| 1989 | 3,257,000 | 136,344,000 | 566,656,213 | 703,000,213 |
| 1990 | 3,567,200 | 157,811,000 | 622,069,755 | 779,880,755 |
| 1991 | 3,722,600 | 201,032,000 | 809,540,972 | 1,010,572,972 |
| 1992 | 3,838,000 | 235,750,000 | 832,208,120 | 1,067,958,120 |
| 1993 | 3,880,400 | 254,624,000 | 855,509,950 | 1,110,133,950 |
| 1994 | 3,978,000 ^b | 254,624,000 | 872,620,150 | 1,127,244,150 |

| | | | | |
|------|------------------------|-------------|-------------|---------------|
| 1995 | 4,078,000 ^b | 252,345,000 | 890,072,550 | 1,142,417,550 |
|------|------------------------|-------------|-------------|---------------|

Source: U.S. Department of Education.

STATE-ADMINISTERED BASIC GRANT PROGRAM FUNDING
(FY 1966-95)



*State/local expenditures are estimated for these years.

^bReflects federal appropriations data because federal expenditure data were not readily available. U.S. Department of Education officials stated that appropriations and expenditure data tend to be virtually the same.

Source: U.S. Department of Education.

STATE-ADMINISTERED BASIC GRANT PROGRAM
ENROLLMENT, BY INSTRUCTIONAL AREA (FY 1970-95)

| Fiscal year | Adult Basic Education | Adult Secondary Education | English as a Second Language | Enrollment ^a |
|-------------|-----------------------------|---------------------------------|---------------------------------------|-------------------------|
| 1970 | 536 | b | b | 536 |
| 1971 | 621 | b | b | 621 |
| 1972 | 599 | 222 | e | 821 |
| 1973 | 633 | 189 | e | 822 |
| 1974 | 772 | 193 | e | 965 |
| 1975 | c | c | c | 1,221 |
| 1976 | 1,073 | 578 | e | 1,651 |
| 1977 | 822 | 658 | 206 ^d | 1,686 |
| 1978 | 831 | 583 | 397 ^d | 1,811 |
| 1979 | 830 | 587 | 389 ^d | 1,806 |
| 1980 | 938 | 543 | 577 ^d | 2,058 |
| 1981 | 1,607 | 554 | e | 2,261 |
| 1982 | 1,607 | 570 | e | 2,177 |
| 1983 | 1,569 | 600 | 407 ^d | 2,576 |
| 1984 | 1,939 | 657 | e | 2,596 |
| 1985 | 1,295 | 733 | 851 | 2,879 |
| 1986 | 923 | 1,009 | 866 | 2,798 |
| 1987 | 1,006 | 1,028 | 912 | 2,946 |
| 1988 | 1,066 | 1,067 | 906 | 3,039 |
| 1989 | 1,139 | 997 | 1,122 | 3,258 |
| 1990 | 1,273 | 1,102 | 1,193 | 3,568 |
| 1991 | 1,358 | 1,182 | 1,183 | 3,723 |
| 1992 | 1,410 | 1,248 | 1,180 | 3,838 |
| 1993 | 1,321 | 1,005 | 1,554 | 3,880 |
| 1994 | f | f | f | 3,978 ^f |
| 1995 | f | f | f | 4,078 ^f |

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^aEnrollment is the number of participants who complete 12 or more program house, with each participant reported only once, regardless of the number of classes or programs attended during the program year reported.

^bAll enrollments for 1970 were in the Adult Basic Education category.

^cData not available.

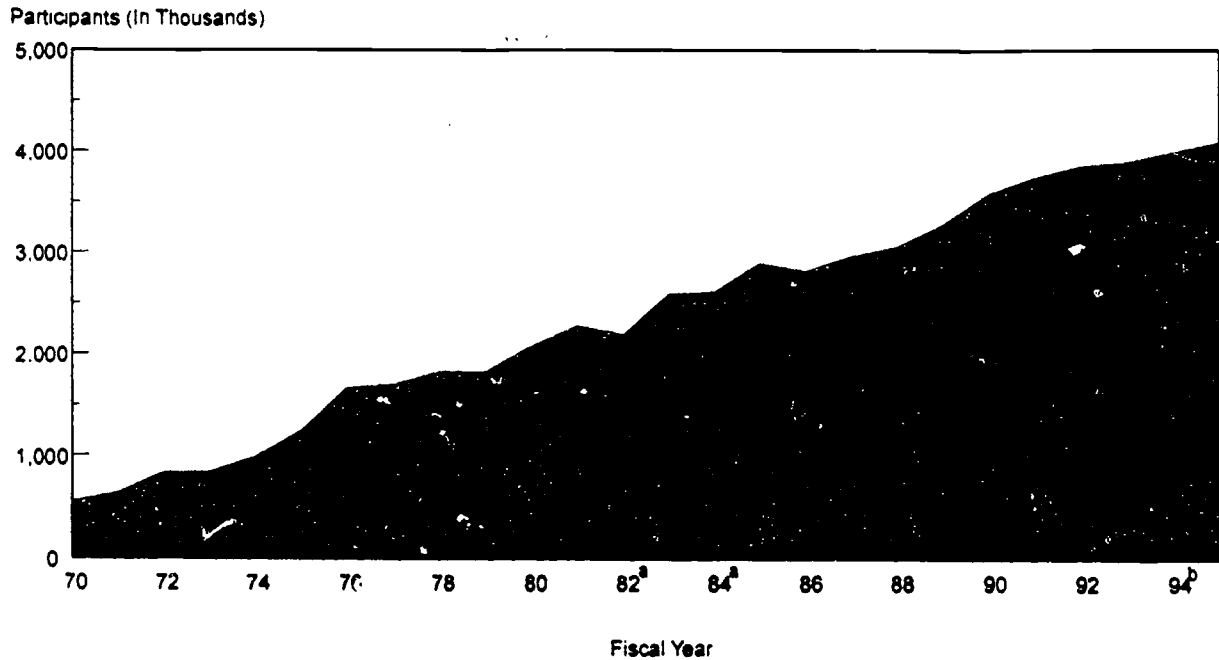
^dIn FY 1977-84, some states reported data indicating that they were serving students in English as a Second Language programs; however, reporting these data was not required.

^eFY 1985 was the first year English as a Second Language was reported as a separate instructional category.

^fProjected.

Source: U.S. Department of Education.

STATE-ADMINISTERED BASIC GRANT PROGRAM ENROLLMENT
(FY 1970-95)



*Number of participants in English as a Second Language program was not available.

^bProjected.

Source: U.S. Department of Education.

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**STATE-ADMINISTERED BASIC GRANT PROGRAM
STATE EXPENDITURE AND ENROLLMENT DATA (FY 1991^a)**

(Dollars in thousands)

| State | Federal expenditures | State/local expenditures | Federal and state/local expenditures | Percent of state match ^c | Enrollment (program year 1991-92) |
|----------------|----------------------|--------------------------|--------------------------------------|-------------------------------------|-----------------------------------|
| Alabama | \$4,107 | \$3,026 | \$7,133 | 42 | 49,510 |
| Alaska | 446 | 1,761 | 2,207 | 80 | 6,046 |
| Arizona | 2,138 | 3,040 | 5,178 | 59 | 33,805 |
| Arkansas | 2,589 | 12,337 | 14,926 | 83 | 38,135 |
| California | 16,631 | 282,767 | 299,398 | 95 | 1,023,899 |
| Colorado | 1,919 | 812 | 2,731 | 30 | 15,890 |
| Connecticut | 2,568 | 16,689 | 19,257 | 87 | 54,586 |
| Delaware | 704 | 239 | 943 | 25 | 3,126 |
| Florida | 8,463 | 58,079 | 66,542 | 87 | 436,870 |
| Georgia | 5,658 | 2,601 | 8,259 | 31 | 85,794 |
| Hawaii | 854 | 1,934 | 2,786 | 69 | 56,873 |
| Idaho | 858 | 234 | 1,092 | 21 | 9,611 |
| Illinois | 9,470 | 7,046 | 16,516 | 43 | 88,815 |
| Indiana | 4,638 | 23,726 | 28,364 | 84 | 51,134 |
| Iowa | 2,293 | 3,741 | 6,034 | 62 | 40,371 |
| Kansas | 1,836 | 500 | 2,336 | 21 | 12,936 |
| Kentucky | 4,122 | 2,537 | 6,659 | 38 | 34,255 |
| Louisiana | 4,201 | 6,918 | 11,119 | 62 | 45,857 |
| Maine | 1,112 | 4,999 | 6,111 | 82 | 17,339 |
| Maryland | 3,621 | 3,977 | 7,598 | 52 | 33,829 |
| Massachusetts | 4,260 | 9,622 | 13,882 | 69 | 21,085 |
| Michigan | 7,364 | 183,605 | 190,969 | 96 | 219,306 |
| Minnesota | 2,960 | 14,694 | 17,654 | 83 | 45,348 |
| Mississippi | 2,773 | 845 | 3,618 | 23 | 21,244 |
| Missouri | 4,533 | 2,535 | 7,068 | 36 | 38,742 |
| Montana | 759 | 616 | 1,375 | 45 | 6,333 |
| Nebraska | 1,279 | 345 | 1,624 | 21 | 7,314 |
| Nevada | 772 | 474 | 1,246 | 38 | 19,230 |
| New Hampshire | 886 | 717 | 1,603 | 45 | 6,949 |
| New Jersey | 5,790 | 20,701 | 26,491 | 78 | 61,364 |
| New Mexico | 1,221 | 1,577 | 2,798 | 56 | 30,514 |
| New York | 14,703 | 31,143 | 45,846 | 68 | 197,865 |
| North Carolina | 6,309 | 21,112 | 27,421 | 77 | 126,698 |
| North Dakota | 745 | 425 | 1,170 | 36 | 3,642 |
| Ohio | 8,817 | 6,987 | 15,804 | 44 | 120,529 |
| Oklahoma | 2,595 | 702 | 3,297 | 21 | 30,501 |
| Oregon | 1,935 | 11,756 | 13,691 | 36 | 38,409 |
| Pennsylvania | 9,673 | 9,283 | 18,956 | 49 | 50,797 |

| State | Federal expenditures | State/local expenditures | Federal and state/local expenditures | Percent of state match ^b | Enrollment (program year 1991-92) |
|----------------|----------------------|--------------------------|--------------------------------------|-------------------------------------|-----------------------------------|
| Rhode Island | 1,122 | 1,568 | 2,690 | 58 | 8,926 |
| South Carolina | 3,457 | 10,354 | 13,811 | 75 | 103,041 |
| South Dakota | 769 | 291 | 1,060 | 27 | 3,849 |
| Tennessee | 4,893 | 1,369 | 6,262 | 22 | 58,896 |
| Texas | 12,744 | 8,653 | 21,397 | 40 | 224,037 |
| Utah | 972 | 4,110 | 5,082 | 81 | 26,609 |
| Vermont | 607 | 2,495 | 3,102 | 80 | 5,977 |
| Virginia | 5,049 | 5,018 | 10,067 | 50 | 31,397 |
| Washington | 2,738 | 7,646 | 10,384 | 74 | 37,331 |
| West Virginia | 2,207 | 1,292 | 3,499 | 37 | 26,113 |
| Wisconsin | 3,705 | 7,089 | 10,794 | 66 | 80,455 |
| Wyoming | 516 | 308 | 824 | 37 | 4,203 |

^aObligation authority was from July 1, 1991 to June/September 30, 1993.

^bReflects the percentage of state/local expenditures to federal expenditures.

Source: U.S. Department of Education.

AEA/STATE-ADMINISTERED BASIC GRANT PROGRAM PURPOSE
(34 C.F.R., Ch. IV, part 460.1)

Improve educational opportunities for adults who lack the level of literacy skills requisite to effective citizenship and productive employment.

Expand and improve the current system for delivering adult education services, including delivery to educationally disadvantaged adults.

Encourage the establishment of adult education programs to:

- enable adults to acquire the basic education skills necessary for literate functioning,
- provide adults with sufficient basic education to enable them to benefit from job training and retraining programs, and
- enable adults to continue their education to at least the secondary school level.

**STATE-ADMINISTERED BASIC GRANT PROGRAM
ENROLLMENT, BY INSTITUTIONAL AREA (FY 1993)**

| State | Enrollment ^a | Adult Basic Education (percent) | Adult Secondary Education (percent) | English as a Second Language (percent) |
|---------------|-------------------------|---------------------------------|-------------------------------------|--|
| Alabama | 52,132 | 72 | 24 | 4 |
| Alaska | 5,822 | 57 | 3 | 40 |
| Arizona | 44,828 | 31 | 26 | 43 |
| Arkansas | 45,045 | 58 | 39 | 3 |
| California | 1,126,731 | 10 | 6 | 84 |
| Colorado | 12,732 | 36 | 31 | 33 |
| Connecticut | 49,334 | 21 | 42 | 37 |
| Delaware | 3,323 | 62 | 12 | 26 |
| Florida | 425,852 | 33 | 40 | 27 |
| Georgia | 84,516 | 55 | 28 | 17 |
| Hawaii | 59,034 | 33 | 35 | 32 |
| Idaho | 9,566 | 62 | 23 | 15 |
| Illinois | 83,153 | 27 | 20 | 53 |
| Indiana | 51,884 | 54 | 39 | 7 |
| Iowa | 38,072 | 62 | 27 | 11 |
| Kansas | 14,910 | 63 | 20 | 17 |
| Kentucky | 33,485 | 65 | 26 | 9 |
| Louisiana | 39,485 | 51 | 44 | 5 |
| Maine | 18,468 | 39 | 54 | 7 |
| Maryland | 33,004 | 26 | 60 | 14 |
| Massachusetts | 22,718 | 39 | 26 | 35 |
| Michigan | 193,027 | 25 | 65 | 10 |
| Minnesota | 42,232 | 46 | 25 | 29 |
| Mississippi | 21,752 | 79 | 17 | 4 |
| Missouri | 38,845 | 72 | 16 | 12 |
| Montana | 6,453 | 60 | 37 | 3 |
| Nebraska | 7,178 | 67 | 10 | 24 |
| Nevada | 16,853 | 5 | 79 | 16 |
| New Hampshire | 7,144 | 41 | 41 | 18 |
| New Jersey | 62,132 | 28 | 32 | 40 |

| State | Enrollment* | Adult Basic Education (percent) | Adult Secondary Education (percent) | English as a Second Language (percent) |
|----------------|-------------|---------------------------------|-------------------------------------|--|
| New Mexico | 30,273 | 42 | 36 | 22 |
| New York | 191,349 | 44 | 20 | 36 |
| North Carolina | 128,147 | 54 | 35 | 11 |
| North Dakota | 3,582 | 52 | 31 | 17 |
| Ohio | 116,627 | 73 | 16 | 11 |
| Oklahoma | 30,072 | 65 | 22 | 13 |
| Oregon | 39,365 | 29 | 39 | 32 |
| Pennsylvania | 52,963 | 53 | 25 | 22 |
| Rhode Island | 7,089 | 47 | 24 | 29 |
| South Carolina | 104,009 | 38 | 60 | 2 |
| South Dakota | 4,263 | 65 | 26 | 9 |
| Tennessee | 57,310 | 67 | 26 | 7 |
| Texas | 209,871 | 36 | 27 | 37 |
| Utah | 27,770 | 16 | 72 | 12 |
| Vermont | 5,095 | 90 | 5 | 5 |
| Virginia | 32,106 | 41 | 28 | 31 |
| Washington | 39,409 | 43 | 16 | 41 |
| West Virginia | 25,866 | 68 | 30 | 2 |
| Wisconsin | 75,542 | 63 | 26 | 11 |
| Wyoming | 3,742 | 46 | 39 | 15 |

*Enrollment is the number of participants who complete 12 or more program hours with each participant reported only once, regardless of the number of classes or programs attended during the program year reported.

Source: U.S. Department of Education.